# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA

Financial Statements for the year ended June 30, 2009



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# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA

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# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA

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# **Report of Independent Auditors**

The Honorable Members of the School Board District School Board of Escambia County Pensacola, Florida

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District School Board of Escambia County, Florida (the "District"), as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District School Board of Escambia County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the aggregate discretely presented component units listed in Note 1 to the financial statements. Those financial statements were audited by other auditors whose reports have been provided to us, and our opinions, insofar as they relate to the amounts included for the aggregate discretely presented component units, are based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District School Board of Escambia County, Florida, as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the general fund and special revenue other federal programs fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2009 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and Schedule of Funding Progress on pages 3 through 10 and 55, respectively, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit* Organizations, and is not a required part of the basic financial statements. The schedule of expenditures of federal awards has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole

Cherry, Bekant & Holland, L.L.P.

Orlando, Florida December 22, 2009

# MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the District School Board of Escambia County, Florida has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2009. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements.

# FINANCIAL HIGHLIGHTS

Key financial highlights for the 2008-09 fiscal year are as follows:

- The assets of the District exceeded its liabilities at June 30, 2009, by \$334.5 million (net assets).
- > The District's total net assets increased by \$12.8 million.
- At June 30, 2009, the District's governmental funds reported combined fund balances of \$140.7 million, a decrease of \$19.1 million from the prior fiscal year.
- At June 30, 2009, the unreserved fund balance for the General Fund was \$24.4 million, or 8.2 percent of total General Fund Expenditures.
- The District's total long-term debt (Bonds Payable and Certificates of Participation) decreased by \$3.6 million, or 5.7 percent during the current fiscal year. The key factor in this decrease was the payment of principal.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements consist of three components:

- ➢ Government-wide financial statements.
- > Fund financial statements.
- ➢ Notes to financial statements.

## **Government-Wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net assets and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the primary government presented on the accrual basis of accounting. The statement of net assets provides information about the government's financial position, its assets and liabilities, using an economic resources measurement focus. The difference between the assets and liabilities, the net assets, is a measure of the financial health of the District. The statement of activities presents information about the change in the District's net assets, the results of operations, during the fiscal year. An increase or decrease in net assets is an indication of whether the District's financial health is improving or deteriorating.

The government-wide statements present the District's activities in two categories:

- Governmental activities This represents most of the District's services, including its educational programs: basic, vocational, adult, and exceptional education. Support functions such as transportation and administration are also included. Local property taxes and the State's education finance program provide most of the resources that support these activities.
- Component units The District presents aggregate financial information for the following seven separate legal entities in this report: Escambia Charter School, Inc., Beulah Academy of Science, Inc., Pensacola Beach Elementary School, Inc., Byrneville Elementary School, Inc., Dr. Ruby J. Gainer School for Reaching Your Dream, Jacqueline Harris Preparatory Academy, and the Escambia County Public Schools Foundation For Excellence, Inc. Although legally separate organizations, the component units are included in this report because they meet the criteria for inclusion provided by generally accepted accounting principles. Financial information for these component units is reported separately from the financial information presented for the primary government.

The Escambia School District Employee Benefit Trust (Trust) has been established to administer the District's employee life, health, and dental insurance programs. The Escambia County District School Board exercises significant oversight responsibility over the Trust, and all activities of the Trust are solely for the benefit of the District and its employees. Therefore, the financial activities of the Trust have been included (blended) as an integral part of the primary government.

## **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements. All of the District's funds may be classified within one of three broad categories as discussed below.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, the governmental funds utilize a spendable financial resources measurement focus rather than the economic resources measurement focus found in the government-wide financial statements. The financial resources measurement focus allows the governmental fund statements to provide information on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year.

The governmental fund statements provide a detailed short-term view that may be used to evaluate the District's near-term financing requirements. This short-term view is useful when compared to the long-term view presented as governmental activities in the government-wide financial statements. To facilitate this comparison, both the governmental funds balance sheet and the governmental funds statement of revenues,

expenditures, and changes in fund balances provide a reconciliation of governmental funds to governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Special Revenue – Other Federal Programs Fund, Capital Projects – Local Capital Improvement Fund, and the Capital Projects - Other Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. Budgetary comparison statements have been provided for the General Fund and Special Revenue – Other Federal Programs Fund to demonstrate compliance with the budget.

**Proprietary Funds**. Proprietary funds may be established to account for activities in which a fee is charged for services.

Internal service funds are used to report activities that provide goods and services to support the District's other programs and functions through user charges. The District uses the internal service funds to account for risk management, employee benefits, and warehouse activities. Since these services predominantly benefit governmental rather than business-type functions, the internal service funds have been included within governmental activities in the government-wide financial statements.

The internal service funds are combined in a single, aggregated column in the proprietary fund financial statements.

**Fiduciary Funds**. Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses agency funds to account for resources held for student activities and groups and to account for the resources of the District's pre-tax flexible benefits plan.

# Notes to Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of a government's financial position. The following is a summary of the District's net assets as of June 30, 2009, compared to net assets as of June 30, 2008:

#### Net Assets, End of Year

	Activ	nmental vities
	6-30-09	6-30-08
Current and Other Assets	\$ 202,704,555	\$ 224,355,845
Capital Assets	279,065,632	252,129,370
Total Assets	481,770,187	476,485,215
Long-Term Liabilities	127,457,433	134,449,464
Other Liabilities	21,721,205	20,344,503
Total Liabilities	149,178,638	154,793,967
Net Assets:		
Invested in Capital Assets -		
Net of Debt	217,895,405	188,476,535
Restricted	125,051,180	141,958,454
Unrestricted (Deficit)	(8,434,689)	(8,743,741)
Total Net Assets	\$ 334,511,896	\$ 321,691,248

The largest portion of the District's net assets, \$217.9 million, reflects its investment in capital assets (e.g., land, construction in progress, buildings, improvements, equipment, motor vehicles, computer software, and audio visual materials), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending.

The restricted portion of the District's net assets, \$125.1 million, represents resources that are subject to external restrictions on how they may be used. Normally, the unrestricted net assets are used to meet the government's ongoing obligations to students, employees, and creditors. The District's deficit unrestricted net assets results primarily from the recognition of a liability for accumulated employee annual and sick leave balances reported as compensated absences. This liability, totaling \$40.3 million, will be paid over future years when vested employees are paid for their leave upon separation from the District.

Total net assets increased during the fiscal year. The key elements of the changes in the District's net assets for the fiscal years ended June 30, 2009, and June 30, 2008, are as follows:

	Operating Results for the Year				
		Governmental Activities			
		6-30-09	6-30-08		
Program Revenues:					
Charges for Services	\$	7,356,635	\$	7,122,221	
Operating Grants and Contributions		23,782,878		22,893,049	
Capital Grants and Contributions		5,549,903		12,787,860	
General Revenues:					
Property Taxes, Levied for Operational Purposes		97,379,871		85,413,366	
Property Taxes, Levied for Capital Projects		27,210,547		29,869,892	
Local Sales Taxes		19,438,020		20,655,828	
Grants and Contributions Not Restricted					
to Specific Programs		204,808,168		224,459,137	
Unrestricted Investment Earnings		1,743,725		5,787,426	
Miscellaneous		3,319,666		4,756,160	
Insurance Loss Recoveries		1,085,919		4,464,012	
Transfers				4,755	
Total Revenues and Transfers		391,675,332		418,213,706	
Functions/Program Expenses:		205 555 005		210 (00 07 (	
Instruction		205,755,887		210,699,076	
Pupil Personnel Services		16,952,375		17,159,487	
Instructional Media Services		5,302,170		5,591,263	
Instruction and Curriculum Development Services		10,898,048		11,812,859	
Instructional Staff Training		7,202,670		7,787,869	
Instruction Related Technology		3,105,660		3,267,448	
Board of Education		1,169,146		1,212,416	
General Administration		1,609,860		1,525,336	
School Administration		14,449,919		15,674,843	
Facility Services		22,275,464		31,604,053	
Fiscal Services		2,211,047		2,386,653	
Food Services		18,394,973		18,578,045	
Central Services		3,830,766		5,103,314	
Pupil Transportation Services		18,143,178		17,894,762	
Operation of Plant		27,722,642		28,308,033	
Maintenance of Plant		11,125,532		11,875,929	
Administrative Technology Services		3,719,871		3,813,897	
Community Services		985,155		897,108	
Interest on Long-Term Debt		2,876,984		3,251,291	
Loss on Disposal of Capital Assets		1,123,337		334,149	
Total Functions/Program Expenses		378,854,684		398,777,831	
Increase in Net Assets		12,820,648		19,435,875	
Beginning Net Assets		321,691,248		302,255,373	
Ending Net Assets	\$	334,511,896	\$	321,691,248	

Governmental Activities increased the District's net assets by \$12.8 million. Key elements of the increase are as follows:

- Restricted Net assets for Categorical Carryover Programs increased \$3.3 million.
- > The capital projects (construction) revenues received during the current fiscal year are disbursed on construction projects and other capital assets that will be capitalized and expensed in future years through depreciation. If these funds are not disbursed at year-end, they are reported as current assets and restricted net assets. Investments in Capital Assets, Net of Related Debt, increased by \$29.4 million, and Restricted Net Assets for Capital Projects decreased by \$20.7 million from the previous fiscal year.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

#### Major Governmental Funds

The General Fund is the chief operating fund of the District. At the end of the current fiscal year, unreserved fund balance is \$24.4 million, while the total fund balance is \$37.6 million. The unreserved fund balance decreased by \$.4 million, while the total fund balance increased by \$.5 million during the fiscal year. Key factors for these changes are as follows:

- State and local property tax revenues were \$4.8 million less than initially budgeted or projected, total General Fund revenues decreased \$13.8 million from the previous fiscal year. State revenues were lower than projected because State revenues based on student enrollment were reduced due to a reduction in weighted full-time equivalent (FTE) students (532) from the initial State projection (43,852) and due to other State revenue reductions. Property taxes were more than budgeted because delinquent taxes were collected on beach property in litigation, and currently, are not collectable.
- The District's General Fund also receives other financing sources from transfers from other funds and, in recent years, from insurance and hurricane recoveries resulting from Hurricanes Ivan, Dennis, and Katrina. These other financing sources decreased approximately \$3.3 million from the previous fiscal year, primarily from reductions in insurance and hurricane recoveries as the District completes its repairs resulting from those storms.
- The District anticipated revenue shortfalls due to the economic downturn and took action to reduce expenditures during the fiscal year. General Fund expenditures were \$20.3 million less than the previous fiscal year.

The Special Revenue – Other Federal Programs Fund has a fund balance of \$7.1 thousand. The fund balance fluctuates slightly because the majority of the funds are requested as expenditures are finalized.

The Capital Projects – Local Capital Improvement Fund has a fund balance of \$13.4 million. The fund balance decreased by \$3.6 million due to a decrease in local capital improvement property taxes collected and an increase in expenditures incurred during the 2008-09 fiscal year.

The Capital Projects – Other Fund has a fund balance of \$74.1 million. The fund balance decreased by \$12.9 million due primarily to lack of funding by the state for Class Size Reduction, decreased interest income, local sales tax collections, property tax collections, public education capital outlay and increased expenditures.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the course of the 2008-09 fiscal year, the District experienced several reductions in State funding from the Florida Department of Education. These reductions were the result of a Statewide economic downturn, which resulted in revenue collections that were significantly lower than originally projected when the State's 2008-09 fiscal year budget was developed. As a result of the reductions, the District received State funding of \$7.4 million less than originally projected which was a 4 percent reduction. A portion of the reduction in State funding to the District was the result of a continuing decline in student population. The measure of student population used for calculation of State revenues is weighted full-time equivalent (FTE). The projected 2008-09 budget for State revenues was based on weighted FTE of 43,852. Collected State revenues were based on actual weighted FTE of 43,320, a decrease of 532 (1.21 percent).

# CAPITAL ASSETS AND LONG-TERM DEBT

# **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2009, amounts to \$279 million (net of accumulated depreciation). This investment in capital assets includes land; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; property under capital lease; construction in progress; and audio visual materials and computer software. The total increase in the District's investment in capital assets (net of accumulated depreciation) for the current fiscal year was \$26.9 million or 10.7 percent.

Major capital asset events during the current fiscal year included the following:

- > Completion of Pensacola High Athletic Upgrades.
- > Completion of Escambia Westgate Media Center.
- Completion of Warrington Middle Cafeteria Expansion.
- > Purchased property for new downtown elementary school.

Additional information on the District's capital assets can be found in Note 5 to the financial statements.

# Long-Term Debt

At June 30, 2009, the District has total long-term debt outstanding of \$61.1 million. The District had \$9.3 million outstanding of State School Bonds issued by the State Board of Education (SBE) and backed by the full faith and credit of the State of Florida. Capital leases totaled \$1.0 million. The remainder of this debt represents \$50.8 million in Certificates of Participation.

Additional information on the District's long-term debt can be found in Notes 7 through 11 to the financial statements.

# ECONOMIC FACTORS AFFECTING 2009-10 FISCAL YEAR BUDGETS AND RATES

These factors were considered in preparing the District budget for the 2009-10 fiscal year:

The unemployment rate for Escambia County, Florida is currently 9.9 percent, which is an increase from the rate of 5.5 percent a year ago. Escambia County's unemployment rate is less than the State's average unemployment rate of 10.2 percent.

In the General Fund, the District plans to use \$7.3 million of unreserved fund balance to cover planned expenditures during the 2009-10 fiscal year. The District anticipates that this use of unreserved fund balance will be significantly replenished at year-end through unspent appropriations and actual property tax revenues exceeding budgeted amounts. The District anticipates that the fund balance at June 30, 2010, will be in excess of the Board target of 2.5 percent (of the anticipated revenue).

Although the amount of designated fund balance in the General Fund increased by \$.4 million to \$14.4 million in the 2008-09 fiscal year, the District plans to spend all of the designated fund balance at June 30, 2009, during the 2009-10 fiscal year.

For the 2009-010 fiscal year, expected state sources of funding in the general fund decreased by 22.4 million, offset by the expected receipt of \$13.2 million in State Fiscal Stabilization Funds. The State Fiscal Stabilization Funds are federal funds received by the state as part of the American Recovery and Reinvestment Act (ARRA). The State passed through a portion of the ARRA funds to school districts to offset the decreases in general fund revenues that resulted from lost state revenues due to the economic downturn.

# **REQUESTS FOR INFORMATION**

Questions concerning information provided in the MD&A, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Assistant Superintendent of Finance and Business Services, District School Board of Escambia County, 215 West Garden Street, Pensacola, FL 32502.

# BASIC FINANCIAL STATEMENTS



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#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF NET ASSETS June 30, 2009

	Governmental Activities	Component Units
ASSETS		
Current Assets:		
Cash	\$ 189,035,766	\$ 2,369,855
Investments	1,364,030	1,398,430
Accounts Receivable Interest Receivable	738,672	51,895
Deposits Receivable	15,306 5,300	1,366
Prepaid Items	0,000	69,649
Due from Other Agencies	8,892,225	8,645
Inventories	2,653,257	. <u></u>
Total Current Assets	202,704,555	3,899,840
Noncurrent Assets:		
Deferred Charges	1,920,347	
Capital Assets:		
Non-Depreciable Captial Assets	23,204,593	695,479
Depreciable Capital Assets, Net	255,861,039	5,507,581
Total Noncurrent Assets	280,985,979	6,203,060
TOTAL ASSETS	\$ 483,690,534	\$ 10,102,900
LIABILITIES		
Current Liabilities:		
Salaries and Benefits Payable	\$ 212,620	\$
Payroll Deductions and Withholdings	4,606,424	
Accounts Payable	4,906,511	344,978
Construction Contracts Payable	992,497	
Construction Contracts Payable - Retainage	901,041	
Due to Other Agencies	5,679,752	
Interest Payable Unearned Revenue	1,119,642	95 660
Long-Term Liabilities Portion Due Within One Year:	3,302,719	85,660
Obligations Under Capital Leases	658,953	102,531
Notes Payable	000,000	226,443
Bonds Payable	960,000	220,110
Estimated Insurance Claims Payable	7,743,785	
Certificates of Participation Payable	2,761,000	
Compensated Absences Payable	4,218,979	23,152
Total Current Liabilities	38,063,922	782,764
Noncurrent Liabilities:		
Long-Term Liabilities Portion Due After One Year:		
Obligations Under Capital Leases	379,275	279,296
Notes Payable		1,964,501
Bonds Payable	8,331,284	
Estimated Insurance Claims Payable	18,097,287	
Certificates of Participation Payable	48,079,715	11.040
Compensated Absences Payable Postemployment Health Care Benefits Payable	36,112,155 115,000	14,043
Total Noncurrent Liabilities	111,114,716	2,257,840
Total Liabilities	149,178,638	3,040,604
NET ASSETS		
Invested in Capital Assets, Net of Related Debt	217,895,405	3,630,289
Restricted for:	7 6 10 700	
State Categorical Programs	7,549,726	
Debt Service Capital Projects	4,960,103 91,852,101	85,004
Employee Benefits	14,457,394	05,004
Other Purposes	6,231,856	524,118
Unrestricted	(8,434,689)	2,822,885
Total Net Assets	334,511,896	7,062,296
TOTAL LIABILITIES AND NET ASSETS	\$ 483,690,534	\$ 10,102,900
	+,	

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2009

				Pr	ogram Revenues
	Fynenses		Charges for Services		Operating Grants and Contributions
			00111000		Contributione
\$	205,755,887 16,952,375 5,302,170 10,898,048 7,202,670 3,105,661 1,169,146 1,609,860 14,449,919 22,275,464 2,211,047	\$	1,146,218	\$	
	18,394,973		5,753,396		12,954,746
	3,830,766 18,143,178 27,722,642 11,125,532 3,719,871 985,155 2,876,984 1,123,337		457,021		10,828,132
	378,854,685		7,356,635		23,782,878
\$	7,033,800 538,944	\$	239,071	\$	754,263
\$	7,572,744	\$	239,071	\$	754,263
Tax Pi Cra Gra Unr Mis <b>Total (</b> <b>Chang</b> Net As	es: roperty Taxes, Le roperty Taxes, Le ocal Sales Taxes nts and Contribut estricted Investme cellaneous General Revenue le in Net Assets sets, July 1, 2008	vied for ( ons Not ent Earni es and Ti	Capital Projects Restricted to Spe ngs		rograms
	\$ Genera Tax Pri Lo Gra Unr Miso <b>Total O</b> <b>Chang</b> Net As	16,952,375         5,302,170         10,898,048         7,202,670         3,105,661         1,169,146         1,609,860         14,449,919         22,275,464         2,211,047         18,394,973         3,830,766         18,143,178         27,722,642         11,125,532         3,719,871         985,155         2,876,984         1,123,337         378,854,685         \$         7,572,744         General Revenues:         Taxes:         Property Taxes, Lee         Property Taxes, Lee         Property Taxes, Lee         Property Taxes, Lee         Net Assets         Net Assets, July 1, 2008	\$       205,755,887       \$         16,952,375       5,302,170         10,898,048       7,202,670         3,105,661       1,169,146         1,609,860       14,449,919         22,275,464       2,211,047         18,394,973       3,830,766         18,143,178       27,722,642         11,125,532       3,719,871         985,155       2,876,984         1,123,337       378,854,685         \$       7,033,800       \$         \$       7,572,744       \$         General Revenues:       Taxes:       Property Taxes, Levied for C         Property Taxes, Levied for C       Local Sales Taxes       Grants and Contributions Not         Unrestricted Investment Earni       Miscellaneous       Total General Revenues and Total General Revenues	for Services           \$         205,755,887 5,302,170         \$         1,146,218           \$         205,755,887 5,302,170         \$         1,146,218           \$         1,0952,375 5,302,170         \$         1,146,218           \$         1,0958,048         7,202,670         3,105,661           1,169,146         1,609,860         14,449,919         22,275,464         2,211,047           2,2,275,464         2,211,047         5,753,396         3,830,766         18,143,178         457,021           27,722,642         11,125,532         3,719,871         985,155         2,876,984         1,123,337           378,854,685         7,356,635         7,356,635         \$         239,071         \$           \$         7,033,800         \$         239,071         \$         \$           \$         7,033,800         \$         239,071         \$           \$         7,572,744         \$         239,071           \$         7,572,744         \$         239,071           \$         7,572,744         \$         239,071           \$         7,572,744         \$         239,071           \$         7,572,744         \$         239,071	Expenses         Charges for Services           \$ 205,755,887 16,952,375 5,302,170 10,898,048 7,202,670 3,105,661 1,169,146 1,609,860 14,449,919 22,275,464 2,211,047 18,394,973 3,830,766 18,143,178 457,021 27,722,642 11,125,532 3,719,871 985,155 2,876,984 1,123,337         \$,753,396 3,830,766 18,143,178 457,021 27,722,642 11,125,532 3,719,871 985,155 2,876,984 1,123,337           \$ 7,033,800 538,944         \$ 239,071 \$           \$ 7,572,744         \$ 239,071 \$           \$ 0         \$ 239,071 \$           \$ 7,572,744         \$ 239,071 \$           \$ 7,572,744         \$ 239,071 \$           \$ 7,572,744         \$ 239,071 \$

Capital	 et (Expense) Revenue aı Primary Government	
Grants and	 Governmental	Component
 Contributions	 Activities	 Units
\$	\$ (204,609,669)	\$
	(16,952,375)	
	(5,302,170)	
	(10,898,048) (7,202,670)	
	(3,105,661)	
	(1,169,146)	
	(1,609,860)	
	(14,449,919)	
4,099,548	(18,175,916)	
	(2,211,047)	
	313,169	
	(3,830,766)	
	(6,858,025)	
	(27,722,642)	
	(11,125,532)	
	(3,719,871)	
1,450,355	(985,155) (1,426,629)	
1,400,000	 (1,123,337)	
5,549,903	(342,165,269)	
	 (* , * * , * * )	
\$		(6,040,466
	 	 (538,944
\$ 	 	 (6,579,410
	97,379,871	
	27,210,548	
	19,438,020	
	204,808,168	6,839,299
	1,743,725	59,638
	4,405,585	

354,985,917

12,820,648

321,691,248

334,511,896

\$

\$

6,898,937

319,527

6,742,769

7,062,296

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA DISTRICT SCHOOL BOARD BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2009

	 General Fund	_	Other Federal Programs Fund
ASSETS			
Cash	\$ 46,506,812	\$	125,812
Investments Accounts Receivable Interest Receivable Deposits Receivable	466,702 2,904 5,300		108,572
Due from Other Funds Due from Other Agencies Inventories	 2,476,364 846,854 1,316,108		2,461,780
TOTAL ASSETS	\$ 51,621,044	\$	2,696,164
LIABILITIES AND FUND BALANCES			
Liabilities:			
Salaries and Benefits Payable Payroll Deductions and Withholdings	\$ 196,613 4,606,423	\$	15,290
Accounts Payable	1,981,010		560,400
Construction Contracts Payable			10 520
Construction Contracts Payable - Retainage Due to Other Funds	1,575,764		19,520 2,093,851
Due to Other Agencies	3,048,705		
Interest Payable Loan Payable	 2,571,706		
Total Liabilities	 13,980,221		2,689,061
Fund Balances:			
Reserved for State Categorical Programs	7,549,726		
Reserved for Encumbrances Reserved for Inventories	1,336,715		
Reserved for Debt Service	1,316,108		
Reserved for Legal Restrictions	3,005,887		
Unreserved: Designated, Reported in General Fund:			
Designated for Local Carryover Projects Undesignated, Reported in:	14,418,124		
General Fund	10,014,263		
Special Revenue Funds Debt Service Funds Capital Projects Funds			7,103
Total Fund Balances	 37,640,823		7,103
TOTAL LIABILITIES AND FUND BALANCES	\$ 51,621,044	\$	2,696,164

-	Capital Projects - Local Capital Improvement Fund	_	Capital Projects - Other Fund	Other Governmental Funds	Total Governmental Funds
\$	15,812,550	\$	73,201,340	\$ 11,386,287 1,364,030 2,645	\$ 147,032,801 1,364,030 577,919
	2,730		2,778	2,045 1,662 7,446	10,074 5,300 2,483,810
			2,726,225	 2,857,365 1,337,149	 8,892,224 2,653,257
\$	15,815,280	\$	75,930,343	\$ 16,956,584	\$ 163,019,415
\$		\$		\$ 717	\$ 212,620
	2,111,607		157,283	60,837	4,606,423 4,871,137
	107,736		825,399 846,993	59,361 34,528	992,496 901,041
	176,205		040,990	136,166	3,981,986
				28,775	3,077,480
				 1,119,642	 1,119,642 2,571,706
	2,395,548		1,829,675	 1,440,026	 22,334,531
				1 505 0 10	7,549,726
	2,232,736		9,874,584	1,537,919 1,337,149	14,981,954 2,653,257
				244,188	244,188
					3,005,887
					14,418,124
					10,014,263
				4,772,293	4,779,396
	11,186,996		64,226,084	4,715,915 2,909,094	4,715,915 78,322,174
	13,419,732		74,100,668	 15,516,558	 140,684,884
\$	15,815,280	\$	75,930,343	\$ 16,956,584	\$ 163,019,415



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#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS JUNE 30, 2009

Total Fund Balances - Governmental Funds		\$ 140,684,884	
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.			279,065,632
Debt issuance costs are not expensed in the government-wide statements, but are reported as deferred charges and amortized over the life of the debt.			1,920,347
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.			14,457,395
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:			
Obligations Under Capital Leases Bonds Payable Certificates of Participation Compensated Absences Payable Other Post Employment Benefits	\$	1,038,229 9,291,284 50,840,715 40,331,134 115,000	 (101,616,362)
Total Net Assets - Governmental Activities			\$ 334,511,896

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS For the Fiscal Year Ended June 30, 2009

	 General Fund	_	Other Federal Programs Fund	Capital Projects - Local Capital Improvement Fund
Revenues				
Intergovernmental: Federal Direct Federal Through State State Local	\$ 1,719,910 2,382,547 178,666,454	\$	406,459 32,485,113	\$
Taxes Miscellaneous	 97,379,871 5,324,120			27,210,547 219,700
Total Revenues	 285,472,902		32,891,572	27,430,247
Expenditures				
Current - Education: Instruction Pupil Personnel Services Instructional Media Services Instruction and Curriculum Development Services Instructional Staff Training Services Instruction Related Technology Board of Education General Administration School Administration Facility Services Fiscal Services	183,146,089 13,857,826 5,203,403 6,053,180 3,147,665 1,703,797 1,157,359 712,415 14,596,287 627,867 2,253,484		15,620,875 3,068,092 68,492 4,897,414 4,123,337 1,021,780 908,603 3,573 312	4,423,846
Food Services Central Services Pupil Transportation Services Operation of Plant Maintenance of Plant Administrative Technology Services Community Services Fixed Capital Outlay: Facilities Acquisition and Construction	286,000 3,696,790 16,099,744 27,506,877 10,805,654 3,033,744 562,595 595,256		162,690 537,822 193,827 1,149 100,346 422,560 362,220	11,981,709
Other Capital Outlay Debt Service: Principal Interest and Fiscal Charges	 986,760 90,578		1,397,766	
Total Expenditures	 296,898,114		32,890,858	16,405,555
Excess (Deficiency) of Revenues Over Expenditures	 (11,425,212)		714	11,024,692
Other Financing Sources (Uses)				
Transfers In Insurance Loss Recoveries Transfers Out	 10,817,649 1,085,919			(14,666,700)
Total Other Financing Sources (Uses)	 11,903,568			(14,666,700)
Net Change in Fund Balances Fund Balances, July 1, 2008	 478,356 37,162,467		714 6,389	(3,642,008) 17,061,740
Fund Balances, June 30, 2009	\$ 37,640,823	\$	7,103	\$ 13,419,732

 Capital Projects - Other Fund	Other Governmental Funds	Total Governmental Funds
\$ 555,361	\$ 12,591,752 5,239,362	\$ 2,126,369 47,459,412 184,461,177
 19,438,020 916,356	 5,899,989	 144,028,438 12,360,165
 20,909,737	 23,731,103	 390,435,561
9,917,019	4,434,213 17,651,965	$198,766,964\\16,925,918\\5,271,895\\10,950,594\\7,271,002\\2,725,577\\1,157,359\\1,621,018\\14,599,860\\19,403,257\\2,253,484\\17,937,965\\3,859,480\\16,637,566\\27,700,704\\10,806,803\\3,134,090\\985,155\\$
23,365,028	2,601,341 279,072	38,905,554 2,451,582
 	 3,555,010 2,647,593	 4,541,770 2,738,171
 33,282,047	 31,169,194	 410,645,768
 (12,372,310)	 (7,438,091)	 (20,210,207)
	5,000,000	15,817,649 1,085,919
 (555,361)	 (595,588)	 (15,817,649)
 (555,361)	 4,404,412	 1,085,919
 (12,927,671) 87,028,339	 (3,033,679) 18,550,237	 (19,124,288) 159,809,172
\$ 74,100,668	\$ 15,516,558	\$ 140,684,884

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended June 30, 2009

Net Change in Fund Balances - Governmental Funds	\$	(19,124,288)
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlays in excess of depreciation expense in the current period. Capital Outlay - Facilities Acquisition and Construction - Capitalized Capital Outlay - Other Capital Outlay - Capitalized Less, Depreciation Expense	\$ 36,054,171 2,451,582 (10,446,155)	28,059,598
The undepreciated cost of capital assets disposed of during the current period is expensed in the statement of activities. In the governmental funds, the cost of these assets was recognized as an expenditure in the year purchased. Thus, the change in net assets differs from the change in fund balances by the undepreciated cost of disposed assets.		(1,123,336)
Governmental funds report the effect of issuance costs, premiums, discounts, and similar items in the year the debt is issued, but these amounts are deferred and amortized over the life of the debt in the statement of activities. Amortized Deferred Charges Amortized Premiums	(222,309) 83,494	(138,815)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which repayments exceeded proceeds in the current period. Bonds Payable Certificates of Participation	910,000 2.645,010	
Capital Leases Payable	986,759	4,541,769
In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated		
absences earned in excess of the amount paid in the current period.		2,671,628
The net change in the liability for postemployment health care benefits is reported in the government-wide statements, but not in the governmental fund statements.		7,000
Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The net expense of internal service funds is reported with governmental activities.		(2,072,908)
Change in Net Assets - Governmental Activities	<u></u> \$	12,820,648

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Budget to Actual - GENERAL FUND For the Fiscal Year Ended June 30, 2009

		General Fund						
	_	Original Budget Amounts		Final Budget Amounts		Actual Amounts	_	Variance with Final Budget - Positive (Negative)
Revenues								
Intergovernmental:								
Federal Direct	\$	1,265,000	\$	1,707,797	\$	1,719,910	\$	12,113
Federal Through State		847,702		2,382,547		2,382,547		(400,440)
State Local:		186,100,784		178,766,864		178,666,454		(100,410)
Taxes		94,744,004		97,379,871		97,379,871		
Miscellaneous		4,615,650		5,324,120		5,324,120		
Total Revenues		287,573,140		285,561,199		285,472,902		(88,297)
Expenditures								
Current - Education:								
Instruction		193,956,679		193,082,939		183,146,089		9,936,850
Pupil Personnel Services		13,919,148		14,285,082		13,857,826		427,256
Instructional Media Services		5,278,958		5,435,778		5,203,403		232,375
Instruction and Curriculum Development Services		6,086,663		6,352,022		6,053,180		298,842
Instructional Staff Training Services		3,124,124		3,512,808		3,147,665		365,143
Instruction Related Technology		1,683,430		1,809,508		1,703,797		105,711
Board of Education General Administration		1,276,833 677,468		1,276,307		1,157,359 712,415		118,948 (34,779)
School Administration		14,833,187		677,636 15,012,546		14,596,287		416,259
Facility Services		581,556		1,259,780		627,867		631,913
Fiscal Services		2,196,352		2,367,141		2,253,484		113,657
Food Services		200,457		300,903		286,000		14,903
Central Services		4,522,957		4,583,677		3,696,790		886,887
Pupil Transportation Services		18,160,676		18,311,379		16,099,744		2,211,635
Operation of Plant		28,209,665		28,192,512		27,506,877		685,635
Maintenance of Plant		12,183,044		13,143,400		10,805,654		2,337,746
Administrative Technology Services		3,189,625		3,269,581		3,033,744		235,837
Community Services		726,707		740,022		562,595		177,427
Fixed Capital Outlay:								
Facilities Acquisition and Construction		621,889		653,413		595,256		58,157
Other Capital Outlay		1,385,010		1,386,488		774,744		611,744
Debt Service:		001 151		001 260		096 760		4 500
Principal Interest and Fiscal Charges		991,151 90,687		991,260 90,578		986,760 90,578		4,500
Total Expenditures		313,896,266		316,734,760		296,898,114		19,836,646
Deficiency of Revenues Over Expenditures		(26,323,126)		(31,173,561)		(11,425,212)		19,748,349
Other Financing Sources								
Transfers In Insurance Loss Recoveries		10,945,450		10,817,649 1,085,919		10,817,649 1,085,919		
Total Other Financing Sources		10,945,450		11,903,568		11,903,568		
Not Change in Fund Balances		(46.077.070)		(40,000,000)		470 050		10 740 040
Net Change in Fund Balances Fund Balances, July 1, 2008		(15,377,676) 37,162,467		(19,269,993) 37,162,467		478,356 37,162,467		19,748,349
Fund Balances, June 30, 2009	\$	21,784,791	\$	17,892,474	\$	37,640,823	\$	19,748,349

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES Budget to Actual - MAJOR SPECIAL REVENUE FUND For the Fiscal Year Ended June 30, 2009

		Other Federal Programs Fund						
	-	Original Budget Amounts		Final Budget Amounts		Actual Amounts	-	Variance with Final Budget - Positive (Negative)
Revenues								
Intergovernmental: Federal Direct Federal Through State	\$	4,750 36,187,083	\$	406,459 37,678,908	\$	406,459 32,485,113	\$	(5,193,795)
Total Revenues		36,191,833		38,085,367		32,891,572		(5,193,795)
Expenditures								
Current - Education: Instruction Pupil Personnel Services Instructional Media Services Instructional Staff Training Services Instruction Related Technology General Administration School Administration Facility Services Central Services Pupil Transportation Services Operation of Plant Maintenance of Plant Administrative Technology Services Community Services Fixed Capital Outlay: Facilities Acquisition and Constructior Other Capital Outlay		13,650,734 3,495,857 51,492 4,952,034 10,225,892 1,102,061 603,181 2,750 172,933 97,052 63,351 2,000 101,271 180,067 30,965 1,466,582		$\begin{array}{c} 16,723,513\\ 3,417,881\\ 68,492\\ 5,300,139\\ 6,562,856\\ 1,107,065\\ 934,536\\ 3,573\\ 312\\ 565,033\\ 662,826\\ 235,162\\ 2,000\\ 177,526\\ 425,761\\ 362,220\\ 1,542,861\\ \end{array}$		15,620,875 $3,068,092$ $68,492$ $4,897,414$ $4,123,337$ $1,021,780$ $908,603$ $3,573$ $312$ $162,690$ $537,822$ $193,827$ $1,149$ $100,346$ $422,560$ $362,220$ $1,397,766$		1,102,638 349,789 402,725 2,439,519 85,285 25,933 402,343 125,004 41,335 851 77,180 3,201
Total Expenditures		36,198,222		38,091,756		32,890,858		5,200,898
Excess (Deficiency) of Revenues Over Expenditures		(6,389)		(6,389)		714		7,103
Net Change in Fund Balances Fund Balances, July 1, 2008		(6,389) 6,389		(6,389) 6,389		714 6,389		7,103
Fund Balances, June 30, 2009	\$		\$		\$	7,103	\$	7,103

# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF NET ASSETS -PROPRIETARY FUNDS June 30, 2009

	_	Governmental Activities - Internal Service Funds	
ASSETS			
Current Assets: Cash and Cash Equivalents Accounts Receivable Interest Receivable Due From Other Funds	\$	42,002,966 134,933 5,231 1,523,996	
TOTAL ASSETS	\$	43,667,126	
LIABILITIES			
Current Liabilities: Accounts Payable Due to Other Agencies Unearned Revenue Estimated Insurance Claims Payable	\$	35,374 30,566 3,302,719 7,743,785	
Total Current Liabilities		11,112,444	
Noncurrent Liabilities: Estimated Insurance Claims Payable		18,097,287	
Total Liabilities		29,209,731	
NET ASSETS			
Restricted for Employee Benefits		14,457,395	
TOTAL LIABILITIES AND NET ASSETS	\$	43,667,126	

# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS -PROPRIETARY FUNDS For the Fiscal Year Ended June 30, 2009

	_	Governmental Activities - Internal Service Funds
OPERATING REVENUES Charges for Services Premium Revenues Other Operating Revenues	\$	979,750 43,465,120 516,942
Total Operating Revenues		44,961,812
OPERATING EXPENSES Salaries Employee Benefits Purchased Services Energy Services Materials and Supplies Capital Outlay Insurance Claims Other Expenses		$\begin{array}{r} 1,255,949\\ 444,981\\ 3,729,574\\ 5,092\\ 6,514\\ 5,672\\ 40,601,847\\ 1,311,728\end{array}$
Total Operating Expenses		47,361,357
Operating Loss		(2,399,545)
NONOPERATING REVENUES Interest		326,637
Total Nonoperating Revenues		326,637
Change in Net Assets Total Net Assets, July 1, 2008		(2,072,908) 16,530,303
Total Net Assets, June 30, 2009	\$	14,457,395

# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS For the Fiscal Year Ended June 30, 2009

	_	Governmental Activities - Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Board Funds and Participants Cash Payments to Suppliers for Goods and Services Cash Payments to Employees for Services Cash Payments for Insurance Claims	\$	44,043,001 (5,608,482) (2,270,264) (40,362,537)
Net Cash Used by Operating Activities		(4,198,282)
CASH FLOWS FROM INVESTING ACTIVITIES Purchase of Investments Interest Income		27,079,493 327,654
Net Cash Provided by Investing Activities		27,407,147
Net Increase in Cash and Cash Equivalents		23,208,865
Beginning Cash and Cash Equivalents		18,794,101
Ending Cash and Cash Equivalents	\$	42,002,966
Reconciliation of Operating Loss to Net Cash Provided (Used) by Operating Activities:	¢	(0.000 5.15)
Operating Loss Adjustments to Reconcile Operating Loss to Net Cash Provided (Used) by Operating Activities: Changes in Assets and Liabilities:	\$	(2,399,545)
Decrease in Accounts Receivable Decrease in Due From Other Funds Increase in Due To Other Agencies Decrease in Accrued Liabilities Decrease in Accounts Payable Decrease in Due To Other Funds Decrease in Unearned Revenue Increase in Estimated Insurance Claims Payable		98,673 (958,553) (54,747) (421,684) 14,329 (728,709) (59,906) 311,860
Total Adjustments		(1,798,737)
Net Cash Used by Operating Activities	\$	(4,198,282)

# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES -FIDUCIARY FUNDS June 30, 2009

	_	Agency Funds	
ASSETS			
Cash	\$	3,121,385	
LIABILITIES			
Payroll Deductions and Withholdings Due to Other Funds Internal Accounts Payable	\$	355,262 25,820 2,740,303	
Total Liabilities	\$	3,121,385	

# DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS June 30, 2009

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## Reporting Entity

The District School Board has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The Escambia County School District is considered part of the Florida system of public education. The governing body of the school district is the Escambia County District School Board which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the School Board. Geographic boundaries of the District correspond with those of Escambia County.

Criteria for determining if other entities are potential component units which should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any entities for which the District School Board is financially accountable and other organizations for which the nature and significance of their relationship with the School Board are such that exclusion would cause the District's basic financial statements to be misleading or incomplete.

Based on the application of these criteria, the following component units are included within the District School Board's reporting entity:

- <u>Blended Component Unit</u>. The Escambia School District Employee Benefit Trust (Trust) has been established to administer the District's employee life, health, and dental insurance programs. The Escambia County District School Board exercises significant oversight responsibility over the Trust, and all activities of the Trust are solely for the benefit of the District and its employees. Therefore, the financial activities of the Trust are reported in the District's financial statements.
- <u>Discretely Presented Component Units</u>. The component unit columns in the basic financial statements, include the financial data of the District's other component units, as follows:

The Escambia County Public Schools Foundation for Excellence, Inc., (the Foundation) is a separate not-for-profit corporation organized and operated as a direct-support organization under Section 1001.453, Florida Statutes, to raise funds, receive, hold, invest, and administer property and to make expenditures for the benefit of the District. The Foundation is considered to be a component unit of the District, because the District must approve all members of the Foundation Board and the District has the ability to impose its will on the Foundation. It is considered to be a discretely presented component unit, because the two boards are not the same.

Charter schools are separate not-for-profit corporations with a separate board of directors organized pursuant to Chapter 617, Florida Statutes, the Florida Not for Profit Corporation Act, and Section 1002.33, Florida Statutes. Charter schools operate under a charter of the sponsoring school district and are considered component units since they cannot levy taxes and are fiscally dependent on the District for their support. The District has entered into charters with the following charter schools that are considered part of the District's reporting entity:

Escambia Charter School, Inc., was established to provide an alternative educational system for "at risk" students.

# (Continued) DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS June 30, 2009

Beulah Academy of Science, Inc. was established to provide an agriculture and science program for middle school students.

Byrneville Elementary School, Inc. was established to provide education, training, and related services for elementary students.

Dr. Ruby J. Gainer School for Reaching Your Dream was established to provide dropout prevention/alternative programs of education, training, and related services for secondary students who are considered "at risk" of academic failure. Dr. Ruby J. Gainer School for Reaching Your Dream dissolved their charter as of June 30, 2009.

Jacqueline Harris Preparatory Academy was established to provide alternative programs of education, training, and related services for elementary students who are considered "at risk" of academic failure. Jacqueline Harris Preparatory Academy, operated by New Road to Learning, Inc., is a separate not-for-profit entity.

Pensacola Beach Elementary School, Inc., was established to provide education, training and related services for elementary students.

Audits of the Foundation's financial statements and the charter schools' financial statements, for the fiscal year ended June 30, 2009, are conducted by independent certified public accountants and are filed in the District's administrative office at 215 West Garden Street, Pensacola, Florida.

# Basis of Presentation

<u>Government-wide Financial Statements</u> - Government-wide financial statements, including the statement of net assets and the statement of activities, present information about the School District as a whole. These statements include the nonfiduciary financial activity of the primary government and its component units.

Government-wide financial statements are prepared using the economic resources measurement focus. The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense is allocated to the various functions of the primary government based on actual and estimated usage of the assets in those functions.

Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business segment is self-financing or draws from the general revenues of the District.

The effects of interfund activity have been eliminated from the government-wide financial statements. The only interfund transactions, other than transfers between the governmental activities, were the transactions involving the internal service funds. These transactions were eliminated by allocating the change in net assets of internal service funds in direct proportion as they were charged as expenses to the various functions/programs.

# (Continued) DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS June 30, 2009

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District in the governmental, proprietary, and fiduciary funds. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is reported in a separate column. Nonmajor funds are aggregated and reported in a single column. Because the focus of governmental fund financial statements differs from the focus of government-wide financial statements, a reconciliation is presented with each of the governmental fund financial statements.

The District reports the following major governmental funds:

- <u>General Fund</u> to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- <u>Special Revenue Other Federal Programs</u> to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.
- <u>Capital Projects Local Capital Improvement Fund</u> to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, and debt service payments on capital leases.
- <u>Capital Projects Other Fund</u> to account for the financial resources generated by the local voted sales tax and various other financial resources restricted for educational capital outlay needs, including, new construction, renovation, and remodeling projects.

Additionally, the District reports the following proprietary and fiduciary fund types:

- <u>Internal Service Funds</u> to account for the District's individual self-insurance programs and to account for the financing of goods and services provided by the District's warehouse to other departments on a cost reimbursement basis.
- <u>Agency Funds</u> to account for resources of the District's pre-tax flexible benefits plan and the school internal funds which are used to administer moneys collected at the schools in connection with school, student athletic, class, and club activities.

# Basis of Accounting

Basis of accounting refers to when revenues and expenditures, or expenses, are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are prepared using the accrual basis of accounting, as are the proprietary funds and fiduciary funds financial statements. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are prepared using the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The District considers revenues to

# (Continued) DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS June 30, 2009

be available if they are collected within 60 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Under the modified accrual basis of accounting, expenditures are generally recognized when the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences, which are recognized when due. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The Proprietary Funds are accounted for as proprietary activities under standards issued by the Financial Accounting Standards Board through November 1989 and applicable standards issued by the Governmental Accounting Standards Board. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the District's internal service funds are charges for employee health insurance premiums. Premiums paid in advance by employees are reported as unearned revenue. Operating expenses include insurance claims and excess coverage premiums. Operating expenses are primarily for purchased services.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

The charter schools, shown as discretely presented component units, are accounted for as governmental organizations and follow the same accounting model as the District's governmental activities.

The Escambia County Public Schools Foundation for Excellence, Inc., shown as a discretely presented component unit, is accounted for under the not-for-profit basis of accounting and uses the accrual basis of accounting whereby revenues are recognized when earned and expenses are recognized when incurred.

# Deposits and Investments

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance and collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes. The statement of cash flows considers cash and cash equivalents as those amounts in demand deposit accounts and all highly liquid investments with an original maturity of three months or less.

Investments consist of amounts placed in State Board of Administration Debt Service accounts for investment of debt service moneys and those made locally.

Investments made locally consist of money market mutual funds and are reported at fair value. Types and amounts of investments held at fiscal year-end are described in a subsequent note on investments.

#### Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Material stores, maintenance stores, custodial stores, transportation stores, and purchased food and lunchroom supply inventories are stated at cost on the first-in, first-out basis. Fuel inventories are stated at an average-cost basis. The United States Department of Agriculture surplus commodities are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

#### > Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net assets but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at fair value at the date of donation.

Interest costs incurred during construction of capital assets are not considered material and are not capitalized as part of the cost of construction.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Estimated Lives
Improvements Other than Buildings	15 years
Buildings and Fixed Equipment	20 - 55 years
Furniture, Fixtures, and Equipment	5 - 15 years
Motor Vehicles	10 - 20 years
Audio Visual Materials and Computer Software	10 - 15 years

Current-year information relative to changes in capital assets is described in a subsequent note.

#### Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net assets. Bond and certificates of participation (COP) premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the debt using the effective interest method. Bonds and COP payable are reported net of the applicable premiums or discounts.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due. Governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued and premiums on debt issuance are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability is reported for compensated absences in the governmental fund financial statements only if they have matured (i.e., unused reimbursable leave still outstanding following an employee's resignation or retirement).

Changes in long-term liabilities for the current year are reported in a subsequent note.

#### State Revenue Sources

Revenues from State sources for current operations are primarily from the Florida Education Finance Program administered by the Florida Department of Education (Department) under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the Department. The Department performs certain edit checks on the reported number of FTE and related data, and calculates the allocation of funds to the District. The District is permitted to amend its original reporting according to a calendar established by the Department. Such amendments may impact funding allocations for subsequent years. The Department may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the year when the adjustments are made.

The State provides financial assistance to administer certain categorical educational programs. State Board of Education rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following year to be expended for the same categorical educational programs. The Department generally requires that categorical educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is reserved in the governmental fund financial statements for the unencumbered balance of categorical educational program resources.

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay money, to the District on an annual basis. The District also received an allocation under the Classrooms for Kids Program. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the Department.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

#### District Property Taxes

The School Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Escambia County Property Appraiser, and property taxes are collected by the Escambia County Tax Collector.

The School Board adopted the 2008 tax levy on September 16, 2008. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1, and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes, and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Escambia County Tax Collector at fiscal year-end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

#### School Capital Outlay Surtax

The citizens of Escambia County, on September 5, 2006, approved a 0.5 percent school capital outlay sales surtax authorized under Section 212.055(6), Florida Statutes. The surtax proceeds are to be used for fixed capital expenditures or fixed capital costs associated with the construction, reconstruction, or improvement of school facilities and campuses which have a useful life expectancy of ten or more years, and retrofitting and technology implementation and any land acquisition, land improvement, design, and engineering costs related thereto.

#### Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

### 2. BUDGETARY COMPLIANCE AND ACCOUNTABILITY

The Board follows procedures established by State statutes and State Board of Education rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and State Board of Education rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, pupil personnel services, and school administration) and may be amended by resolution at any School Board meeting no later than the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year-end and encumbrances outstanding are honored from the subsequent year's appropriations.

#### 3. INVESTMENTS

As of June 30, 2009, the District has the following investments and maturities:

Investment	Maturities	Fair Value			
Columbia Treasury Reserves (1) State Board of Administration	47 Day Average	\$	1,119,842		
Debt Service Accounts	46 Day Average		244,188		
Total Investments, Primary Government Component Units:			1,364,030		
Certificates of Deposit			1,398,430		
Total Investments, Reporting Entity		\$	2,762,460		

Note: (1) These investments are held under trust agreements in connection with the Certificates of Participation, Series 1996, 2002, 2004, 2006 financing arrangements.

#### Interest Rate Risk

Section 218.415(17), Florida Statutes, limits investment maturities to provide sufficient liquidity to pay obligations as they come due. In order to provide sufficient liquidity to pay obligations as they come due, the District's investment policy limits authorized investments to the Local Government Surplus Funds Trust Fund, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act, Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency, interest-bearing time deposits or savings accounts in qualified public depositories, and direct obligations of the U.S. Treasury.

Credit Risk

- The District's investment policy limits authorized investments to the types of investments described above.
- The District's investments in the Local Government Surplus Funds Trust Fund are rated AAAm by Standard & Poor's.
- The District's investments in the Columbia Treasury Reserves are rated AAAm by Standard & Poor's and Aaa by Moody's Investors Service.
- The District's investments in the State Board of Administration Debt Service Accounts are to provide for debt service payments on bond debt issued by the State Board of Education for the benefit of the District. The District relies on policies developed by the State Board of Administration for managing credit risk for this account.

#### Custodial Credit Risk

Section 218.415(18), Florida Statutes, requires the District to earmark all investments and 1) if registered with the issuer or its agents, the investment must be immediately placed for safekeeping in a location that protects the governing body's interest in the security; 2) if in book entry form, the investment must be held for the credit of the governing body by a depository chartered by the Federal Government, the State, or any other state or territory of the United States which has a branch or principal place of business in this State, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in this State, and must be kept by the depository in an account separate and apart from the assets of the financial institution; or 3) if physically issued to the holder but not registered with the issuer or its agents, must be immediately placed for safekeeping in a secured vault. The District does not have a formal investment policy that addresses custodial credit risk.

#### 4. **RECEIVABLES**

The majority of receivables are due from other agencies. These receivables and the remaining accounts receivable are considered to be fully collectible. As such, no allowance for uncollectible receivables is accrued.

#### 5. CHANGES IN CAPITAL ASSETS

Changes in capital assets are presented in the table below.

	Balance 7-1-08		Additions		Deletions		Balance 6-30-09
GOVERNMENTAL ACTIVITIES							
Capital Assets Not Being Depreciated:							
Land	\$	6,575,531	\$ 2,119,467	\$		\$	8,694,998
Construction in Progress		10,091,090	 29,079,204		24,660,699		14,509,595
Total Capital Assets Not Being Depreciated		16,666,621	 31,198,671		24,660,699		23,204,593
Capital Assets Being Depreciated:							
Improvements Other Than Buildings		8,205,484	3,683,779				11,889,263
Buildings and Fixed Equipment		311,848,505	21,072,505		225,812		332,695,198
Furniture, Fixtures, and Equipment		15,004,405	843,420		839,550		15,008,275
Motor Vehicles		29,242,785	5,820,857		51,662		35,011,980
Property Under Capital Leases		11,313,019			1,974,357		9,338,662
Audio Visual Materials and							
Computer Software		8,213,264	 547,220		5,121		8,755,363
Total Capital Assets Being Depreciated		383,827,462	 31,967,781		3,096,502		412,698,741
Less Accumulated Depreciation for							
Improvements Other Than Buildings		3,291,358	725,431				4,016,789
Buildings and Fixed Equipment		110,643,747	6,473,651		99,936		117,017,462
Furniture, Fixtures, and Equipment		9,095,138	951,689		601,212		9,445,615
Motor Vehicles		10,239,507	1,647,898		51,662		11,835,743
Property Under Capital Leases		10,374,941	178,955		1,215,234		9,338,662
Audio Visual Materials and							
Computer Software		4,720,022	 468,531		5,122		5,183,431
Total Accumulated Depreciation		148,364,713	 10,446,155		1,973,166		156,837,702
Total Capital Assets Being Depreciated, Net		235,462,749	 21,521,626		1,123,336		255,861,039
Governmental Activities Capital Assets, Net	\$	252,129,370	\$ 52,720,297	\$	25,784,035	\$	279,065,632

The classes of property under capital leases are presented in Note 7.

Depreciation expense was charged to functions as follows:

Function	 Amount
GOVERNMENTAL ACTIVITIES	
Instruction	\$ 6,904,793
Pupil Personnel Services	7,497
Instructional Media Services	25,880
Instruction and Curriculum Development Services	33,422
Instructional Staff Training Services	6,253
Instruction Related Technology	385,520
Board of Education	2,75
General Administration	9,74
School Administration	21,63
Facility Services	25,674
Fiscal Services	1,80
Food Services	570,249
Central Services	44,949
Pupil Transportation Services	1,448,684
Operation of Plant	3,40
Maintenance of Plant	361,959
Administrative Technology Services	 591,90
Total Depreciation Expense - Governmental Activities	\$ 10,446,155

#### 6. SCHOOL DISTRICT LOAN PROGRAM

In accordance with the School District Loan Program authorized by Chapter 2006-25, Laws of Florida, the District applied for and received an interest-free loan from the Florida Department of Education totaling \$2,571,706. The loan enabled the District to meet operating expenses while awaiting resolution of litigation regarding school property taxes for Pensacola Beach property owners. Loan provisions require District personnel to notify the Florida Department of Education within 5 business days after the resolution of the litigation. Repayment of the loan must be made within 20 business days following the resolution of the litigation or the District may submit a repayment plan not to exceed two fiscal years.

#### 7. OBLIGATIONS UNDER CAPITAL LEASES

The class and amount of property being acquired under capital leases is as follows:

	As	set Balance
Energy Performance	\$	9,338,662

Future minimum capital lease payments and the present value of the minimum lease payments as of June 30, 2009 are as follows:

Fiscal Year Ending June 30	 Total	 Principal	I	nterest
2010 2011 2012	\$ 696,342 315,349 79,040	\$ 658,953 301,263 78,013	\$	37,389 14,086 1,027
Total Minimum Lease Payments	\$ 1,090,731	\$ 1,038,229	\$	52,502

The stated interest rates range from 5.27 to 5.67 percent.

#### 8. CERTIFICATES OF PARTICIPATION

The District entered into financing arrangements, characterized as lease purchase agreements, with the Florida School Boards Association, Inc., whereby the District secured financing of various educational facilities. The financing was accomplished through the issuance of Certificates of Participation to be repaid from the proceeds of rents paid by the District. The following schedule describes the current status of these issues at June 30, 2009:

О	Original			Principal			Refunded		Balance	
Issue		Amount		Paid Refunded		Paid		By Series	(	06/30/2009
Series 1992	\$	55,830,000	\$	15,030,000	\$	40,800,000	1996-1, 2002	\$		
Series 1996-1		26,740,000		4,865,000		19,145,000	2005, 2006		2,730,000	
Series 1996-2		21,645,000				21,645,000	2004			
Series 2002		16,745,000		11,045,000					5,700,000	
Series 2004		22,725,000		515,000					22,210,000	
Series 2005		10,000,000		141,600					9,858,400	
Series 2006		10,000,000		223,362					9,776,638	
	\$	163,685,000	\$	31,819,962	\$	81,590,000		\$	50,275,038	

As a condition of the financing arrangements, the District has given ground leases on District property to the Florida School Boards Association, Inc. The ground leases on the property associated with the Series 1992, 1996-1, 2002, 2005, and 2006 Certificates end on the earlier of (a) the date on which the Series 1996-1, 2005, and 2006 Certificates, and any Certificates of Participation refunding such Certificates, have been paid

in full or provision for their payment has been made or, (b) June 30, 2028. The ground leases on the property associated with the Series 1996-2 and 2004 Certificates end on the earlier of (a) the date on which the series of Certificates has been paid in full or, (b) June 30, 2032. The properties covered by the ground leases are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. If the District fails to renew the leases and to provide for the rent payments through to term, the District may be required to surrender the sites included under the ground lease agreements for the benefit of the securers of the Certificates until the end of the ground leases.

The District properties included in the ground leases under these arrangements include the following:

Certificates of Participation Series 1992, 1996-1, 2002, 2005, and 2006:

- Hellen Caro Elementary School
- C.A. Weis Elementary School
- R.C. Lipscomb Elementary School
- Jim Allen Elementary School Administrative Suite/Media Center
- Bellview Elementary School Classroom Building
- Cordova Park Elementary School Five Classroom Additions/Media Center
- Edgewater Elementary School Classroom Wing/Media Center
- Escambia Westgate Center Pre-Kindergarten Classroom Renovation
- Holm Elementary School Classrooms/Media Center
- Myrtle Grove Elementary School Classroom Addition
- Navy Point Elementary School Classroom Addition/Administrative Suite
- Pine Meadow Elementary School Media Center/Kindergarten Classrooms/Administrative Suite
- Pleasant Grove Elementary School Dining/Classroom Addition/Administrative Suite
- Scenic Heights Elementary School Pre-Kindergarten Classrooms/Media Center
- Sherwood Elementary School Pre-Kindergarten Classrooms/Media Center
- Jim C. Bailey Middle School
- Northview High School
- West Florida School of Advanced Technology (the portion formerly known as Beggs Educational Center and used primarily for instructional purposes)
- Tate High School Physical Education Facility

#### Certificates of Participation Series 1996-2 and 2004:

- N.B. Cook Elementary School
- Tate High School Cafeteria/Media Center Addition and Renovation/ESE/ROTC Classroom Building

- Myrtle Grove Elementary School Media Center/Classroom Building Renovation
- Navy Point Elementary School ESE Classroom Building
- Ferry Pass Middle School ESE Classroom Building
- Carver/Century K-8 Elementary School Physical Education Building/Media Center/Classroom Additions

The lease payments are payable by the District, semiannually, on August 1 and February 1 at interest rates ranging from 2.8 to 5.5 percent. The following is a schedule by years of future minimum lease payments under the lease agreements together with the present value of minimum lease payments as of June 30, 2009:

Fiscal Year Ending June 30	Total		 Principal		Interest
2010 2011	\$	4,945,015 4,945,452	\$ 2,761,200 2,889,850	\$	2,183,815 2,055,602
2012 2013 2014		4,941,172 5,136,131 5,134,381	3,018,855 3,355,892 3,497,828		1,922,317 1,780,239 1,636,553
2015-2019 2020-2023		25,992,450 15,740,500	 20,131,413 14,620,000		5,861,037 1,120,500
Total Minimum Lease Payments		66,835,101	50,275,038		16,560,063
Plus: Unamortized Premium		565,676	 565,676		
Total Certificates of Participation	\$	67,400,777	\$ 50,840,714	\$	16,560,063

#### 9. INTEREST RATE SWAP AGREEMENTS

The District is a party to two interest rate swap agreements that are not recorded in the financial statements. The following paragraphs disclose key aspects of these agreements.

<u>Objectives of the Interest Rate Swap Agreements</u> – In order to protect against the potential of rising interest rates, the District entered into pay-fixed, receivable-variable interest rate swap agreements with Bank of America (the counterparty), for both the \$10,000,000 Series 2005 and \$10,000,000 Series 2006 Certificates of Participation. Effectively, the swap agreements changed the District's variable interest rate on the Series 2005 and 2006 Certificates of Participation to synthetically fixed interest rates of 3.896 percent and 4.106 percent, respectively.

<u>Terms</u> – The District entered into the first swap agreement at the same time it issued the variable rate Series 2005 Certificates of Participation (December 2005). The swap agreement's original notional amount of 10,000,000 matched the Series 2005 Certificates of Participation's original principal amount of 10,000,000. Beginning in the 2006-07 fiscal year, the notional value of the swap agreement and the principal amount of the associated debt began to decline. Under the terms of the swap agreement, the District pays the counterparty a fixed interest payment of 3.896 percent and receives from the counterparty a variable interest

payment computed as 63.7 percent of the London Interbank Offered Rate (LIBOR) plus 0.65 percent. The District has the right to cancel the swap on six specific dates beginning May 1, 2015, and ending August 1, 2017. The Series 2005 Certificates of Participation and related cancelable swap agreement mature on February 1, 2018.

The District entered into the second swap agreement at the same time it issued the variable rate Series 2006 Certificates of Participation (May 2006). The swap agreement's original notional amount of \$10,000,000 matched the Series 2006 Certificates of Participation's original principal amount of \$10,000,000. Starting in the 2006-07 fiscal year, the notional value of the swap agreement and the principal amount of the associated debt began to decline. Under the terms of the swap agreement, the District pays the counterparty a fixed interest payment of 4.106 percent and receives from the counterparty a variable interest payment computed as 63.7 percent of the LIBOR plus 0.65 percent. The Series 2006 Certificates of Participation and related swap agreement mature on February 1, 2015.

Bank of America purchased the 2005 and 2006 Certificates of Participation from the District. Since Bank of America is both the purchaser of the Certificates of Participation and the counterparty to the swap agreement, in practice the District simply remits the fixed rate interest payment to the Trustee for the Certificates of Participation, who in turn remits that interest payment to Bank of America.

<u>Fair Value</u> – Because interest rates have declined since the inception of the swap agreements, the swap agreement related to the Series 2005 Certificates of Participation has a negative fair value of \$744,790 as of June 30, 2009, and the swap agreement related to the Series 2006 Certificates of Participation has a negative fair value of \$870,045 as of June 30, 2009. The counterparty, using a proprietary valuation model, estimated the fair value. The model calculates future cash flows by projecting forward interest rates, and then discounts those cash flows at their present value. All rates used in the valuation are mid-market levels (mid-way between bid and ask), or are model-based mid-market levels when mid-market levels are not available. The fair values provided take certain factors into consideration, including liquidity of the swap market and the uniqueness of the deal structure as documented in the swap agreements.

<u>Swap Payments and Associated Debt</u> – Using rates as of June 30, 2009, debt service requirements of the variable rate debt and net swap payments, assuming current interest rates remain the same through the term of the Certificates of Participation, were as follows. As rates vary, variable rate bond interest payments and net swap payments will vary.

Fiscal Year Ending June 30	al Year Ending June 30 Series 2005 Principal		Interest (1)		· · · · · · · · · · · · · · · · · · ·		 Total
2010	\$	51,245	\$	162,763	\$	226,655	\$ 440,663
2011		53,232		161,917		225,477	440,626
2012		55,297		161,038		224,253	440,588
2013		56,411		160,125		224,031	440,567
2014		59,629		159,194		221,684	440,507
2015-2018		9,582,586		427,637		596,099	 10,606,322
Total	\$	9,858,400	\$	1,232,674	\$	1,718,199	\$ 12,809,273

Notes: (1) Assumes a variable interest rate of 1.6386448 percent.

(2) Assumes a fixed swap rate payment of 3.896 percent and a variable swap rate receipt of 1.6386448 percent.

Fiscal Year Ending June 30	 ries 2006 rincipal		Interest (1)						waps, Net (2)	 Total
2010	\$ 44,755	\$	161,410	\$	245,586	\$ 451,751				
2011	46,618		160,671		244,462	451,751				
2012	48,559		159,901		243,291	451,751				
2013	2,999,481		159,100		243,170	3,401,751				
2014	3,373,199		109,578		166,723	3,649,500				
2015	 3,263,827		53,886		81,988	 3,399,701				
Total	\$ 9,776,439	\$	804,546	\$	1,225,220	\$ 11,806,205				

Notes: (1) Assumes a variable interest rate of 1.6386448 percent.

(2) Assumes a fixed swap rate payment of 4.106 percent and a varialbe swap rate receipt of 1.6386448 percent.

<u>Credit Risk</u> – Credit risk is the risk that the counterparty will not fulfill its obligations. As of June 30, 2009, the District was not exposed to credit risk because the swap agreements have a negative fair value. However, should interest rates rise and the value of the swap agreements become positive, the District would be exposed to credit risk in the amount of the swap agreements' fair values. The counterparty has a credit rating from Standard & Poor's of AA.

<u>Termination Risk</u> – The District or the counterparty may terminate the swap agreements if the other party fails to perform under the terms of the swap agreements. If either swap agreement is terminated, the applicable variable rate certificates of participation would no longer carry a synthetic interest rate. Also, if at the time of termination the swap agreement has a negative fair value, the District would be liable to the counterparty for a payment equal to the swap agreement's fair value.

#### 10. BONDS PAYABLE

Bonds payable at June 30, 2009 are as follows:

Bond Type	riginal Debt sue Amount	Amount Putstanding	Interest Rates (Percent)	Annual Maturi ty To
State School Bonds:				
Series 2002-B (Refunding)	\$ 6,415,000	\$ 4,200,000	3.5-5.375	2015
Series 2003-A	750,000	650,000	3.0-4.25	2023
Series 2004-A	250,000	225,000	3.25-4.625	2024
Series 2005-A	115,000	105,000	4.0-5.0	2025
Series 2005-A (Refunding)	2,935,000	2,365,000	4.0-5.0	2017
Series 2005-B (Refunding)	325,000	300,000	5.0	2018
Series 2008-A	 1,295,000	1,255,000	3.25-5.0	2028
Subtotal	12,085,000	9,100,000		
Unamortized Premiums (Discounts), Net	 345,840	 191,284		
Total Bonds Payable	 12,430,840	\$ 9,291,284		

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

#### State School Bonds

These bonds are issued by the State Board of Education on behalf of the District. The bonds mature serially, and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investment of Debt Service Fund resources, and compliance with reserve requirements are administered by the State Board of Education and the State Board of Administration.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2009 are as follows:

Fiscal Y ear Ending June 30	 Total	 Principal	 In ter est
State School Bonds:			
2010	\$ 1,407,123	\$ 960,000	\$ 447,123
2011	1,423,022	1,025,000	398,022
2012	1,440,544	1,095,000	345,544
2013	1,453,944	1,155,000	298,944
2014	1,464,625	1,225,000	239,625
2015-2019	2,885,087	2,370,000	515,087
2020-2024	1,035,201	815,000	220,201
2025-2028	 510,675	 455,000	 55,675
Subtotal	11,620,220	9,100,000	2,520,220
Un am ortized Premiums (Discounts), N et	 191,284	 191,284	 
Total Bonds Payable	\$ 11,811,504	\$ 9,291,284	\$ 2,520,220

#### 11. CHANGES IN LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities:

Description		Balance Ad 7-1-08		]	Deductions		Balance 6-30-09		Duein One Year	
GOVERNMENTALACIIVIIIES										
Bonds Payable Unamortized Premiums (Discounts), Net	\$	10,010,000 223,673		\$	910,000 32,389	\$	9,100,000 191,284	\$	960,000	
Total Bonds Payable		10,233,673			942,389		9,291,284		960,000	
Certificates of Participation Payable Unamortized Premium		52,920,048 616,781			2,645,010 51,105		50,275,038 565,676		2,761,000	
Total Certificates of Participation Payable		53,536,829			2,696,115		50,840,714		2,761,000	
Obligations Under Capital Leases Estimated Insurance Claims Payable Compensated Absences Payable Postemployment Health Care Benefits Payable		2024,988 25,529,212 43,002,762 122,000	40,036,723 2,250,814		986,759 39,724,864 4,922,442 7,000		1,038,229 25,841,071 40,331,134 115,000		658,953 7,743,785 4,218,979	
Total Governmental Activities	\$	134,449,464	\$ 42,287,537	\$	49,279,569	\$	127,457,432	\$	16,342,717	

For the governmental activities, compensated absences are generally liquidated with resources of the General Fund. The estimated insurance claims are generally liquidated with resources of the Internal Service Funds.

#### 12. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The following is a summary of interfund receivables and payables reported in the fund financial statements:

Funds	Interfund						
	R	leceivables		Payables			
Major:							
General	\$	2,476,364	\$	1,575,764			
Capital Projects - Local Capital Improvement				176,205			
Special Revenue - Other Federal Programs				2,093,851			
Nonmajor Governmental		7,446		136,166			
Internal Service		1,523,996					
Agency				25,820			
Total	\$	4,007,806	\$	4,007,806			

The interfund receivables and payables represent the payment of expenditures by one fund for another fund and will be repaid within 12 months.

The following is a summary of interfund transfers reported in the fund financial statements:

Funds	In ter fund						
	Transfers In	Transfers Out					
Major:							
General	\$ 10,817,649	\$					
Capital Projects:							
Local Capital Improvement		14,666,700					
O th er		555,361					
Nonmajor Governmental	5,000,000	595,588					
Total	\$ 15,817,649	\$ 15,817,649					

Transfers to the General Fund were made to assist in financing maintenance operations, the lease of instructional equipment, and for the payment of property insurance premiums. Transfers to the Nonmajor Governmental Funds were to facilitate the payment of debt service principal and interest.

#### 13. RESERVE FOR ENCUMBRANCES

Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next year's appropriations are likewise encumbered.

The Florida Department of Education requires that fund balances be reserved at fiscal year-end to report an amount likely to be expended from the 2009-10 fiscal year budget as a result of purchase orders outstanding at June 30, 2009.

#### 14. SCHEDULE OF STATE REVENUE SOURCES

Source Amount Florida Education Finance Program \$ 99,338,872 Categorical Educational Programs Florida Teachers Lead Program 572,424 Instructional Material 3,886,798 Transportation 10,828,132 Class Size Reduction 39,369,884 School Recognition/Merit 1,741,326 Excellent Teaching Porgram 818,522 927,991 Voluntary Pre-K Program Supplemental Academic Instruction 10,464,883 Safe Schools 1,222,078 Comprehensive K-12 Reading Plan 1,566,106 Workforce Development 5,041,903 Performance Based Incentive 81,666 Adults with Disabilities 241,255 Capital Outlay and Debt Service 1,636,505 Food Service Supplement 360,688 446,500 Racing Commission Funds District Lottery Funds 942,182 Public Education Capital Outlay 3,264,046 555,361 Charter School Capital Outlay Other Misc State Revenue 1,154,055 Total 184,461,177 \$

The following is a schedule of the District's State revenue for the 2008-09 fiscal year:

Accounting policies relating to certain State revenue sources are described in Note 1.

#### 15. **PROPERTY TAXES**

The following is a summary of millages and taxes levied on the 2008 tax roll for the 2008-09 fiscal year:

	Millages	Taxes Levied			
GENERAL FUND					
Nonvoted School Tax:					
Required Local Effort	5.286	\$	86,864,443		
Basic Discretionary Local Effort	0.748		12,291,828		
CAPITAL PROJECTS FUNDS					
Nonvoted Tax:					
Local Capital Improvements	1.686		27,705,912		
Total	7.720	\$	126,862,183		

#### 16. FLORIDA RETIREMENT SYSTEM

All regular employees of the District are covered by the State-administered Florida Retirement System (FRS). Provisions relating to FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and Florida Retirement System Rules, Chapter 60S, Florida Administrative Code, wherein eligibility, contributions, and benefits are defined and described in detail. Essentially all regular employees of participating employers are eligible and must enroll as members of FRS. FRS is a single retirement system administered by the Division of Retirement, Department of Management Services and consists of two cost-sharing, multiple-employer retirement plans and other nonintegrated programs. These include a defined benefit pension plan (Plan), a Deferred Retirement Option Program (DROP), and a defined contribution plan, referred to as the Public Employee Optional Retirement Program (PEORP).

Benefits in the Plan vest at six years of service. All vested members are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, which may include up to 4 years of credit for military service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, and death benefits, and annual cost-of-living adjustments.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in PEORP in lieu of the Plan. District employees participating in DROP are not eligible to participate in PEORP.

Employer contributions are defined by law; however, the ultimate benefit depends in part on the performance of investment funds. PEORP is funded by employer contributions that are based on salary and membership class (Regular Class, Elected County Officers, etc.). Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Benefits in PEORP vest after one year of service. There were 479 District participants during the 2008-09 fiscal year. Required contributions made to PEORP totaled \$1,830,732.

#### **FRS Retirement Contribution Rates**

The Florida Legislature establishes, and may amend, contribution rates for each membership class of FRS. During the 2008-09 fiscal year, contribution rates were as follows:

Class or Plan	Percent of Gross Salar				
	Employee	Employer			
		(A)			
Florida Retirement System, Regular	0.00	9.85			
Florida Retirement System, Elected County Officers	0.00	16.53			
Teacher's Retirement System, Plan E	6.25	11.35			
Deferred Retirement Option Program - Applicable to					
Members from All of the Above Classes or Plan	0.00	10.91			
Florida Retirement System, Reemployed Retiree	(B)	(B)			

Notes: (A) Employer rates include 1.11 percent for the post-employment health insurance subsidy. Also, employer rates, other than for DROP participants, include .05 percent for administrative costs of the Public Employee Optional Retirement Program.

(B) Contribution rates are dependent upon retirement class or plan in which reemployed.

The District's liability for participation is limited to the payment of the required contribution at the rates and frequencies established by law on future payrolls of the District. The District's contributions (including employee contributions) for the fiscal years ended June 30, 2007, June 30, 2008, and June 30, 2009, totaled \$18,067,582, \$18,653,418, and \$18,101,400, respectively, which were equal to the required contributions for each fiscal year.

The financial statements and other supplementary information of FRS are included in the comprehensive annual financial report of the State of Florida, which may be obtained from the Florida Department of Financial Services. Also, an annual report on FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services, Division of Retirement.

#### 17. SPECIAL TERMINATION BENEFITS

School Board policy provides for the payment of retirement incentive bonuses to District personnel who retire by the end of the fiscal year in which they first become eligible under any retirement plan sponsored by a unit of Florida municipal, local, or State government and who have a minimum of 15 years of service with the Escambia County School District. The retirement incentive is equal to 25 percent of the qualified employee's gross annual salary. In addition to payments made for regular termination benefits, the District reported expenditures totaling \$1,058,375 during the 2008-09 fiscal year for retirement incentive pay.

#### 18. POSTEMPLOYMENT HEALTH CARE BENEFITS

**Plan Description**. The Postemployment Health Care Benefits Plan is a single-employer defined benefit plan administered by the District. Pursuant to the provisions of Section 112.0801, Florida Statutes, former employees who retire from the District are eligible to participate in the District's self-insured health and hospitalization plan for medical, prescription drug, dental, and vision coverage. The District subsidizes the premium rates paid by retirees by allowing them to participate in the plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. Additionally, certain retirees receive insurance coverage at a lower (explicitly subsidized) premium rate than active employees. The benefits provided under this defined benefit plan are provided for a fixed number of years determined at the time of retirement based on the number of years worked for the District. Retirees are required to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The Postemployment Healthcare Benefits Plan does not issue a stand-alone report, and is not included in the report of a Public Employee Retirement System or another entity.

**Funding Policy.** For the Postemployment Health Care Benefits Plan, contribution requirements of the District are established by the Board. The District has not advance-funded or established a funding methodology for the annual Other Post Employment Benefit (OPEB) costs or the net OPEB obligation. For the 2008-09 fiscal year, 1,079 retirees received postemployment health care benefits. The District provided required contributions of \$2,701,000 toward the annual OPEB cost, comprised of benefit payments made on behalf of retirees for claims expenses (net of reinsurance), administrative expenses, and reinsurance premiums, and net of retiree contributions totaling \$6,596,000.

<u>Annual OPEB Cost and Net OPEB Obligation</u>. The District's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with parameters of Governmental Accounting Standards Board Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The following table shows the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation for Postemployment Health Care Benefits:

Description	Amount			
Normal Cost (service cost for one year)	\$ 1,306,000			
Amortization of Unfunded Actuarial				
Accrued Liability	1,259,000			
Interest on Normal Cost and Amortization	128,000			
Annual Required Contribution	2,693,000			
Interest on Net OPEB Obligation	6,000			
Adjustment to Annual Required Contribution	(5,000)			
Annual OPEB Cost (Expense)	2,694,000			
Contribution Toward the OPEB Cost	(2,701,000)			
Decrease in Net OPEB Obligation	(7,000)			
Net OPEB Obligation, Beginning of Year	122,000			
Net OPEB Obligation, End of Year	\$ 115,000			

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal year 2007-08 and 2008-09 were as follows:

Fiscal Year	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation		
Beginning Balance, 10-1-07 2007-08 2008-09	\$ 2,612,000 2,694,000	95.3% 100.3%	\$ 122,000 115,000		

*Funded Status and Funding Progress.* As of October 1, 2008, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$32,983,000 and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$32,983,000. The covered payroll (annual payroll of active participating employees) was \$199,803,364 for the 2008-09 fiscal year, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 16.5 percent.

<u>Actuarial Methods and Assumptions</u>. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations. The OPEB actuarial valuation was completed for the period October 1, 2008, through September 30, 2009, which was the plan year for the District's Employee Benefit Program.

The District's initial OPEB actuarial valuation as of October 1, 2008, used the unit credit method to estimate the unfunded actuarial liability, and the unit credit method to estimate the District's 2008-09 fiscal year annual required contribution. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 5 percent rate of return on invested assets, which is the District's long-term expectation of investment returns under its investment policy. The actuarial assumptions also included a payroll growth rate of 4 percent per year, and an annual healthcare cost trend rate of 11 percent initially for the 2008-09 fiscal year, reduced by 0.5 percent per year, to an ultimate rate of 6 percent. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization is 28 years.

#### **19. CONSTRUCTION CONTRACT COMMITMENTS**

The following is a summary of major construction contract commitments remaining at fiscal year-end:

Project	 Contract Amount		Completed to Date		Balance Com mitted	
Safety Renovations-Districtwide						
Architect/Engineer	\$ 61,094	\$	47,844	\$	13,250	
Contractor	711,300				711,300	
Lipscomb Elementary Air Conditioning and Heating						
Architect/Engineer	68,967		37,965		31,002	
Contractor	542,000		206,392		335,608	
Washington High Auditorium						
Architect/Engineer	524,609		498,685		25,924	
Contractors	4,412,014		3,794,107		617,907	
Pensacola High School Athletic Facilities:						
Architect/Engineer	321,561		278,286		43,275	
Contractor	3,396,703		3,004,869		391,834	
Tate High General Renovations						
Architect/Engineer	159,404		124,605		34,799	
Contractors	1,022,433		457,451		564,982	
Montdair Elementary Covered Play Area						
Architect/Engineer	45,500		34,370		11,130	
Contractor	584,000				584,000	
Bratt Elementary Renovations-Building 1						
Architect/Engineer	91,000		81,704		9,296	
Contractors	1,000,641		203,184		797,457	
Warrington Middle Additions/Renovations						
Architect/Engineer	230,811		161,862		68,949	
Contractors	2,099,027		39,459		2,059,568	
Pine Forest PE Facilities Renovations						
Architect/Engineer	70,428		54,726		15,702	
Contractors	318,336				318,336	
New Downtown Elementary School						
Architect/Engineers	1,497,550		210,741		1,286,809	
Contractor	 1,800				1,800	
Total	\$ 17,159,178	\$	9,236,250	\$	7,922,928	

Total other construction contract commitments (individually below \$250,000) amounted to \$3,166,275 at June 30, 2009.

#### 20. RISK MANAGEMENT PROGRAMS

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is self-insured for property losses, except that commercial property insurance having a number of different deductibles, sublimits, and policy maximums has been purchased to limit the District's exposure to loss. The District provides a self-insurance program for workers' compensation, automobile liability, and general liability coverage. These activities are accounted for in a Risk Management Fund, a part of the Internal Service Funds reported on the basic financial statements of the District. For automobile and general liability, the District generally relies upon the sovereign immunity limits of Section 768.28, Florida Statutes, which limits the District's liability to \$100,000 for each claimant and \$200,000 in any one occurrence. Workers compensation claims, except for

certain claims covered under stop-loss insurance policies purchased in prior years, are fully covered by the District.

The District also provides commercially purchased life insurance and self-insured dental, prescription drug, and health coverage to its employees, retirees, and their dependents. These activities are accounted for in the Escambia School District Employee Benefit Trust which is reported in the Internal Service Funds on the basic financial statements of the District. The District has entered into agreements with various insurance companies to provide specific excess coverage of health claims that exceed a stated amount per policy period. In addition, third-party administrators have been contracted to assist in the payment and/or processing of dental, prescription drugs, and health claims.

Settled claims resulting from the risks described above have not exceeded commercial insurance coverage in any of the past three fiscal years.

For all programs for which the District is self-insured, an undiscounted liability in the amount of \$25,841,072 (\$21,701,415 for workers' compensation, automobile, and general liability claims, and \$4,139,657 for dental, prescription drug, and health insurance claims) was actuarially determined to cover estimated incurred, but not reported claims and insurance claims payable at June 30, 2009.

The following schedule represents the changes in claims liability for the past two fiscal years for the District's self-insurance program:

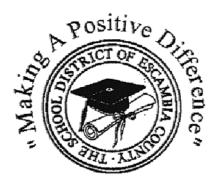
	eginning-of- Fiscal-Year Liability	(	urrent-Year Claims and Changes in Estimates	Claims Payments	Balance at Fiscal Year-End
2007-08 2008-09	\$ 25,447,943 25,529,212	\$	40,730,594 40,036,723	\$ (40,649,325) (39,724,864)	\$ 25,529,212 25,841,071

### 21. OTHER LOSS CONTINGENCY

The Escambia County Property Appraiser is involved in ongoing litigation with the Pensacola Beach Leaseholders and Residents Association regarding the appraisals on and taxability of the values of leasehold improvements on Pensacola Beach. During the litigation, some leaseholders have chosen to pay the assessed taxes while others have chosen not to pay the assessed taxes pending the outcome of the litigation. Depending upon the ultimate outcome of this litigation, the District may be entitled to their portion (estimated at \$9,927,610 at June 30, 2009) of the gross taxes uncollected from leaseholders. At June 30, 2009, the District has received \$4,617,799 in taxes collected from leaseholders.

#### 22. LITIGATION

The District is involved in several pending and threatened legal actions. It is the opinion of District management, after giving consideration to the District's related insurance coverage, as well as statutory limitations on uninsured losses for governmental agencies, that the amount of loss from all such claims and actions would not materially affect the financial condition of the District.



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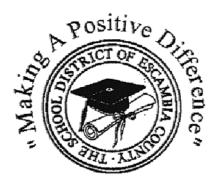
## REQUIRED SUPPLEMENTARY INFORMATION



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#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA DISTRICT SCHOOL BOARD OTHER POST EMPLOYMENT BENEFITS FUNDING PROGRESS June 30, 2009

Actuarial Valuation Date	 uarial Value Assets (a)	Actuarial Accrued Liability (AAL) Projected Unit Credit (b)	ι	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	(	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) / c)
06/30/2008 06/30/2009	\$ 0 0	\$ 32,599,000 32,983,000	\$	32,599,000 32,983,000	0.00% 0.00%	\$	205,595,499 199,803,364	15.9% 16.5%



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# COMPLIANCE AND SINGLE AUDIT



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#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY Schedule of Expenditures of Federal Awards For the Fiscal year Ended June 30, 2009

Federal Grantor /Pass-Through Grantor/Program Title	Catalog of Federal Domestic Assistance Number	Pass-Through Grantor Number	Amount of Expenditures
United States Department of Agriculture:		. (dillocr	
Indirect:			
Florida Department of Education:			
Child Nutrition Cluster:			
School Breakfast Program	10.553	321	\$ 2,735,773
National School Lunch Program	10.555	300	8,712,555
Summer Food Service Program	10.559	323	129,770
Total Child Nutrition Cluster			11,578,098
Florida Department of Agriculture and Consumer Services: Food Donation	10.555 (2)	None	1,013,654
Total United States Department of Agriculture			12,591,752
United States Department of Labor:			
Indirect:			
Escarosa RWDB			
Federal Individual Training Account Agreement	17.255	None	6,708
Workforce Escarosa, Inc.			
WIA Youth Activities	17.259	None	242,222
Workforce Escarosa, Inc.	15.050		
WIA Youth Activities	17.259	None	79,190
Florida's Great Northwest, Inc WIA Pilots, Demonstrations and Research Projects	17.261	None	16,24
Total United States Department of Labor:			344,36
United States Department of Education:			
Direct:			
Federal Student Aid Cluster:			
Federal Supplemental Educational Opportunity Grants	84.007	N/A	9,50
Federal Work-Study Program	84.033	N/A	2,46
Federal Pell Grant Program	84.063	N/A	393,86
Total Federal Student Aid Cluster:			405,82
Impact Aid	84.041 (3)	N/A	1,018,68
Total Direct			1,424,50
Indirect:			
Special Education Cluster:			
Florida Department of Education:			
Special Education - Grants to States	84.027A	262, 263	10,256,35
Special Education - Preschool Grants	84.173A	266, 267	390,75
University of Florida:	84.027	Nana	70
Special Education - Grants to States Washington County District School Board (PAEC)	84.027	None	72
Migrant Grants	84.027	None	15,12
Total Special Education Cluster	04.027	Tone	10,662,95
Florida Department of Education:			
Adult Education - Basic Grants to States	84.002A	191	163,97
Title I Grants to Local Educational Agencies	84.010A	212, 222, 223, 226,228	14,166,93
Title I, Part C, Migrant Education Program	84.011A	217	168,24
Vocational Education - Basic Grants to States	84.048A	151, 161	749,14
Safe and Drug-Free Schools and Communities - State Grants	84.186A	103	202,84
Education for Homeless Children and Youth	84.196A	127	96,90
State Grants for Innovative Programs	84.298A	113	15,54
Educational Technology State Grants	84.318	121, 122	774,49
Reading First - Title I, Part B, NCLB	84.357A	211	1,183,12
English Language Acquisition Grants	84.365A	102	129,13
Improving Teacher Quality State Grants Title I Part A No Child Left Behind Act 2001	84.367A 84.377A	224 126	2,749,09 745,42
Total Indirect	51.5771		31,807,80
Fotal United States Department of Education			33,232,31

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY Schedule of Expenditures of Federal Awards For the Fiscal year Ended June 30, 2009

Federal Grantor /Pass-Through Grantor/Program Title	Federal Domestic Assistance Number	Pass-Through Grantor Number	Amount of Expenditures
United States Department of Health and Human Services:			
Indirect:			
Community Action Community - Head Start			
Head Start / Title I PreSchool	93.600	None	435,750
University of Florida			
Developmental Disabilities Basic Support and Advocacy Grants	93.630	None	200
Total United States Department of Health and Human Services:			435,950
Corporation for National and Community Service:			
Indirect:			
Florida Department of Education:			
Learn and Serve America - School and Community Based Programs	94.004	234	1,446
Total Corporation for National and Community Service:			1,446
United States Department of Homeland Security			
Indirect			
Florida Department of Community Affairs:			
Public Assistance Grants - Hurricane Ivan	97.036	05-PA-G-01-27-01-540	712,938
Public Assistance Grants - Hurricane Dennis	97.036	06-DN-G-01-27-03-542	17,609
Florida Division of Emergency Management			
Hazard Mitigation Planning Grant	97.039	09HS-81-13-00-22-063	22,000
Florida Department of Education - Office of Domestic Preparedness			
Equipment and Access Control	97.067		515,534
Total United States Department of Homeland Security			1,268,081
United States Department of Defense:			
Direct:			
Army Junior Reserve Officers Training Corps	None	N/A	58,434
Air Force Junior Reserve Officers Training Corps	None	N/A	59,010
Navy Junior Reserve Officers Training Corps	None	N/A	283,915
Total United States Department of Defense			401,359
Total Expenditures of Federal Awards			\$ 48,275,268

Basis of Presentation

(1) The Schedule of Expenditures of Federal Awards represents amounts expended from Federal Programs during the 2008-2009 fiscal year as determined based on the modified accrual basis of accounting. The amounts reported on the Schedule have been reconciled to and are in material agreement with amounts recorded in the District's accounting records from which the general purpose financial Statements have been reported.

<u>Noncash Assistance</u>
 (2) Food Distribution - Represents the amount of donated food used during the 2008-2009 fiscal year. Donated food is valued at fair value as determined at the time of donation by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution.

Impact Aid (3) Impact Aid expenditures reported include the following:

Grant number / program S041B-2006-1245 \$ 207,297.00 Grant number / program S041B-2009-1245 \$ 811,382.42



Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

The Honorable Members of the School Board District School Board of Escambia County, Florida Pensacola, Florida

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District School Board of Escambia County, Florida (the "District") as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 22, 2009. We did not audit the financial statements of the aggregate discretely presented component units; those financial statements were audited by other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the District School Board, management, applicable federal and state agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Cherry, Bekant & Holland, C. L.P.

Orlando, Florida December 22, 2009



Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133

The Honorable Members of the School Board District School Board of Escambia County, Florida Pensacola, Florida

### Compliance

We have audited the compliance of the District School Board of Escambia County (the "District") with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2009. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009.

#### Internal Control over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A *control deficiency* in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the District School Board, the Audit Committee, management, applicable federal and state agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Cherry, Bekant & Holland, L.L.P.

Orlando, Florida December 22, 2009

## DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA Schedule of Findings and Questioned Costs Year Ended June 30, 2009

#### Part I - Summary of Audit Results

- 1. The auditors report on the financial statements expresses an unqualified opinion.
- 2. No significant deficiencies relating to the audit of the financial statements are reported in the Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
- 3. No instances of noncompliance material to the financial statements of the District were disclosed during the audit.
- 4. No significant deficiencies relating to the audit of the major federal awards programs are reported in the Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance in Accordance with OMB Circular A-133.
- 5. The auditors' report on compliance for the major federal award programs for the District expresses an unqualified opinion.
- 6. The programs tested as major programs were:

Name of Program	CFDA #
Title I, Grants to Local Educational Agencies	84.010A

- 7. The threshold for distinguishing Types A and B programs was \$1,448,258.
- 8. The District was determined to be a low risk auditee.

#### Part II – Financial Statement Findings Section

This section identifies the significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

None reported.

## Part III – Federal Award Finding and Questioned Costs Section

None reported.

#### DISTRICT SCHOOL BOARD OF ESCAMBIA COUNTY, FLORIDA Summary Schedule of Prior Audit Findings For the Fiscal Year Ended June 30, 2009

Listed below is the District's summary of the status of prior audit findings on Federal Programs:

Audit Report No. and Federal

Awards Finding No.

Program/Area

**Brief Description** 

Status

Comments

None

# OTHER INFORMATION



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## Independent Auditors' Management Letter

The Honorable Members of the School Board District School Board of Escambia County, Florida Pensacola, Florida

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District School Board of Escambia County, Florida (the "District") as of and for the year ended June 30, 2009, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 22, 2009. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the aggregate discretely presented component units; those financial statements were audited by other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements, Independent Auditors' Report on Compliance with Requirements Applicable to Each Major Program and Internal Control over Compliance, and Schedule of Findings and Questioned Costs. Disclosures in those reports and schedule, which are dated December 22, 2009, should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with Chapter 10.800, Rules of the Auditor General, which governs the conduct of district school board audits conducted in the State of Florida. This letter includes the following information, which is not included in the auditors' reports or schedule.

Section 10.804(1)(f)1., Rules of the Auditor General, requires that we address in the management letter, if not already addressed in the auditors' report on internal controls over financial reporting and on compliance and other matters, whether or not corrective actions have been taken to address significant findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

Section 10.804(1)(f)2., Rules of the Auditor General, requires a statement be included as to whether or not the district school board has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit of the financial statements of the District, the results of our tests did not indicate that the District met any of the conditions in Section 218.503(1), Florida Statutes. However, our audit does not provide a legal determination on the District's compliance with this requirement.

Section 10.804(1)(f)3., Rules of the Auditor General, requires our audit to include a review of the provisions of Section 218.415, Florida Statutes, regarding the investment of public funds. In connection with our audit of the financial statements of the District, the results of our tests did not indicate that the District was in noncompliance with Section 218.415 regarding the investment of public funds. However, our audit was not directed toward obtaining knowledge regarding the District's compliance with this requirement.

Section 10.804(1)(f)4., Rules of the Auditor General, require that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.804(1)(f)5., Rules of the Auditor General, requires that we address violations of provisions of contracts or grant agreements, or abuse, that have an effect on the financial statements that is less than material but more than inconsequential. In connection with our audit, we did not have any such findings.

Section 10.804(1)(f)6., Rules of the Auditor General, provides that the auditor may, based on professional judgment, report the following matters that have an inconsequential effect on the financial statements considering both quantitative and qualitative factors; (a) violations of provisions of contracts or grant agreements, fraud, illegal acts, or abuse, and (b) control deficiencies that are not significant deficiencies. In connection with our audit, we did not have any such findings.

Pursuant to Sections 10.804(1)(f)7.a. and 10.805(6), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations by management and review of financial information provided by same.

We wish to thank the District's finance and accounting personnel and others involved in the conduct of the audit for their courtesy and cooperation.

Pursuant to Chapter 119, Florida Statutes, this management letter is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this letter is intended solely for the information of the District School Board, applicable management, and applicable federal and state agencies, and is not intended to be and should not be used by anyone other than these specified parties.

Cherry, Bekant & Holland, C. L.P.

Orlando, Florida December 22, 2009